

Capital Plan Budget 2021/22

19 January 2021

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Torbay Council's Capital Plan totals £301 million for the 4 year programme to 31 March 2024 with £42 million scheduled to be spent in 2020/21 and £125 million due to be spent in 2021/22¹.

This document provides high-level information on the proposed capital expenditure and funding for 2021/22 and is part of the total Plan. Shown against the targeted actions of the Council's Community and Corporate Plan, it gives details of the capital schemes which have previously been approved by the Council. However, in some cases, it sets out funding which has been allocated to services but where specific schemes have not yet been identified.

In accordance with Torbay Council's Constitution, the figures presented will form the approved capital budget for the coming year. The figures are currently based on the draft Quarter 3 2020/21 capital monitoring report which will form the basis of the 2021/22 Capital Budget.

| | £m | % |
|--|----------------|------------|
| Thriving People and Communities | 33.833 | 27 |
| Thriving Economy | 85.556 | 68 |
| A Climate fit for the Future | 4.800 | 4 |
| A Council fit for the Future | 1.189 | 1 |
| Total Capital Expenditure 2020/21 | 125.378 | 100 |

Details of how the Council is intending to fund the expenditure in the capital plan is as follows:

| | £m | % |
|------------------------------|----------------|------------|
| Prudential Borrowing | 99.612 | 79 |
| Capital Grants | 21.776 | 17 |
| Capital Contributions | 0.674 | 1 |
| Revenue Contributions | 0.100 | 0 |
| Use of Reserves | 0.608 | 1 |
| Capital Receipts | 2.608 | 2 |
| Total Capital Funding | 125.378 | 100 |

¹ Capital Plan – Draft Quarter 3 Monitoring Report - (Council, January 2021)

Targeted Action 1: Thriving People and Communities

| Scheme Name | Description | Latest Approval | Total Estimated Scheme Cost £000 | 2021/22 Budget £000 |
|---------------------------------------|--|--|-------------------------------------|------------------------|
| Brunel Academy | Phase 2 of development at Brookfield site/Brunel academy to create Vocational Classrooms. | Council – 24 Sept 2015 Updated Council - 20 Sept 18 Council-16 July 2020 | 1,092 | 50 |
| Capital Repairs and Maintenance 20/21 | DfE grant to provide resources to improve the condition of school premises | | | 250 |
| Education Review Projects | Resources from Government allocations to provide improved School facilities still to be allocated to specific projects | | | 1,540 |
| Mayfield Expansion | Provide additional pupil place capacity | Council-16 July 2020 | 1,500 | 1,350 |
| Paignton Primary School Sites | To enable acquisition of sites for new 'Free' Primary Schools in Paignton (St. Michaels and Windmill) | Updated Council 16 July 2020 | 1,209 | 600 |
| Paignton Community & Sports Academy | Expansion to provide additional Secondary School places in Paignton | Council – 31 January 2019 Updated Council - 16 July 2020 | 1,924 | 1,045 |
| Roselands Primary - Classroom | Additional teaching space to accommodate demand for primary places | Council – Oct. 2018 | 599 | 70 |
| Special Provision Fund | A specific grant to make capital investments in provision for pupils with special educational needs and disabilities. | Council – 13 September 2017 | 849 | 200 |
| St Cuthbert Mayne Expansion | School expansion to provide additional Secondary School places in Torquay | Council-16 July 2020 | 3,600 | 3,300 |
| Torbay School Relocation | The Council agreed the reallocation of £3m previously allocated to Children's Services for the relocation of Torbay School. The decision was subsequently made to relocate Torbay School from its present site at Torquay Road, Paignton to the MyPlace facility in Paignton in order to better meet the needs of the young people attending this Special School. This decision was later overturned when planning permission was refused. Subsequently part of the original budget has been reallocated to other Childrens Services projects Additional allocation (Burton Academy) | Council – 26 February 2015 Chief Executive – 8 July 2016 Council – 10 May 2017 Council - 16 July 2020 | 1,225 | 25 |
| Foster Home – adaptations | Allocation from revenue to fund the costs of adaptations in foster homes | Revenue | 300 | 100 |
| Adult Social Care | Grants to enable improvements to Care Home facilities | Cabinet – 1 Oct 2019 | 500 | 240 |
| Affordable Housing | This is the capital resource set aside for affordable housing awaiting allocation to specific schemes. This is mainly funded from Right to Buy receipts and Section 106 contributions. The Council agreed that these resources should be ringfenced for affordable housing. Some has been allocated to proposed schemes at Crossways, Torre Marine and Next Steps Accommodation Project. | Council – October 2016 | 1,164 | 719 |

| | | | | |
|-----------------------------|---|--------------------------------------|--------|---------------|
| Crossways, Paignton | Proposals for mixed use development to include extra care and affordable housing | Council – 26 Sept 2019 | 22,359 | 8,625 |
| Disabled Facilities Grants | Residual balance of 2020/21 DFG allocation. 2021/22 allocation expected, but not yet announced. | n/a | n/a | 369 |
| Extra Care Housing | Development of extra care units at Torre Marine | Record of Decision – 1 March 2019 | 2,250 | 2,350 |
| Torbay Housing Company Loan | To facilitate the work of the Housing Rental Company, in the form of a loan for a capital purpose | Council 20 July 2017 | 25,000 | 10,000 |
| Tor Vista Housing Co. Loan | Capital loan to Tor Vista to enable housing development at Preston Down Road site, Paignton. | Council – 8 October 2020 | 23,000 | 3,000 |
| Sub-total | | | | 33,833 |

Targeted Action 2: Thriving Economy

| Scheme Name | Description | Latest Approval | Total Estimated Scheme Cost £000 | 2021/22 Budget £000 |
|--|---|---|-------------------------------------|------------------------|
| Babbacombe Beach Road | Structural improvements to road access to Babbacombe Beach | | 530 | 20 |
| Claylands Redevelopment | Council-owned land at Claylands will be redeveloped using a combination of Council and Heart of the South West Local Enterprise Partnership funding. When fully developed the site will support approximately 350-400 jobs and will support the growth of the business rate base. | Council – 10 December 2015 Updated at Council – 19 October 2017 | 10,440 | 1,250 |
| Edginswell Business Park | To purchase and develop for regeneration land at Edginswell. | Council 22 June 2017 | 6,620 | 3,300 |
| Edginswell Enabling Works | Additional grant support for infrastructure improvements on the Edginswell Business Park site, funded by LEP grant | Cabinet – 16 June 20 | 1,960 | 1,700 |
| Edginswell Station | Provision of new railway station to enhance transport options to the Edginswell area including Torbay Hospital. DfT New Stations Fund grant £7.883m with costs likely to be spread across two years. | Council – Sept. 2014 Reinstated June 2020 | 13,048 | 4,000 |
| EPIC/ SD College Equipment | Additional hi-tech equipment to enhance facilities at the two locations, funded with LEP grant | Cabinet -116 June 20 | 1,180 | 500 |
| Flood Defence Schemes | This budget represents resources for flood alleviation work largely funded by Environment Agency at Cockington and Monksbridge | Council – 27 September 2012 | 740 | 367 |
| Lymington Road Business Centre | Additional start-up workshop units at Torquay Coach station site funded with LEP grant | Cabinet – 16 June 20 and 15 Dec 2020 | 2,810 | 2,700 |
| Paignton Coastal Defence Scheme | Scheme to provide additional protection against sea inundation in low lying areas of Paignton and Preston | Cabinet – January 2020 | 3,142 | 1,585 |
| Princess Pier Structural repairs | Structural repairs to the superstructure alongside potential substructure repairs partly funded by the Environment Agency. | Council – 1 February 2012 Updated Council 13 September 2017 | 1,665 | 809 |
| RICC Improvements | To improve facilities and refurbish the RICC to facilitate new management agreement. Works and agreement delayed by Covid-19 pandemic. | Council - 18 July 2019 Council – 6 February 2020 | 2,699 | 2,000 |
| South Devon Highway | The scheme is substantially complete but there are still other costs to be determined (including compensation claims) before the final cost of this major infrastructure improvement is known. | Council – 13 February 2008 | 20,224 | 782 |
| Transport - Integrated Transport Schemes | Grant allocations from the Department for Transport. | Council – 26 February 2015 | n/a | |
| Roads Structural Maintenance | The allocations are linked to the value of the planned maintenance backlog on the road network. The Council agreed to allocate these resources in line with Government intentions. Details of 2021/22 allocations still awaited. | Updated at Council – 13 September 2017 | n/a | 200 |

| Scheme Name | Description | Latest Approval | Total Estimated Scheme Cost £000 | 2021/22 Budget £000 |
|--------------------------------------|--|--|-------------------------------------|------------------------|
| TEDC Capital Loans | Capital loans to fund TEDC capital projects | Council – 26 February 2015 Council – 18 December 2018 | 4,040 | 575 |
| Torbay Leisure Centre | Council loan to enable enhancement of facilities at Leisure Centre | Council – 6 February 2020 | 300 | 150 |
| Torquay Gateway Road Improvements | The Council successfully submitted a bid to the Local Transport Board for improvements at Torquay Gateway. The Government subsequently confirmed its funding to the Local Transport Board to support this scheme with the Council approving a contribution to the scheme. | Council – 27 September 2014 | 2,927 | 600 |
| Regeneration Projects | Council received a report in October 2017 proposing to borrow £25 million to support Town centre Regeneration. Increased budget to facilitate acquisition of Retail Opportunity. Council agreed additional £100m Torbay Economic Growth Fund allocation to fund further regeneration Council approved further budget for Torquay Retail opportunity | Council 19 th October 2017 | 25,015 | 61,570 |
| | | Council | 17,080 | |
| | | Council 18 th July 2019 | 100,000 | 2,198 |
| | | Council – 21 May 2020 | 1,725 | |
| Paignton Future High Streets Funding | Provisional Government grant allocation of £13.363m to regenerate Paignton town centre. | Cabinet - 14 July 2020 | 13,363 | 1,000 |
| Western Corridor Improvements | The Council successfully submitted a bid to the Local Transport Board for improvements to the Western Corridor. The Government subsequently confirmed its funding to the Local Transport Board to support this scheme with the Council approving a contribution to the scheme. | Council – 27 September 2014 | 12,271 | 250 |
| Sub-total | | | | 85,556 |

Targeted Action 3: A climate fit for the future

| Scheme Name | Description | Latest Approval | Total Estimated Scheme Cost £000 | 2021/22 Budget £000 |
|------------------------------|---|--------------------------|-------------------------------------|------------------------|
| Solar Farm, Brokenbury | Creation of solar farm on agricultural land at Brokenbury | Cabinet - 19 May 2020 | 2,750 | 2,700 |
| Solar Farm, Nightingale Park | Construction of solar farm on former landfill site near The Willows to generate energy. | Cabinet - 11 August 2020 | 2,200 | 2,100 |
| Sub-total | | | | 4,800 |

Targeted Action 4: A Council fit for the future

| Scheme Name | Description | Latest Approval | Total Estimated Scheme Cost £000 | 2021/22 Budget £000 |
|--------------------------------|--|----------------------------|---|--------------------------------|
| Essential Capital Repair Works | Balance of a budget to fund essential capital repair works over four years. The Director of Place is authorised to make allocations from this fund to specific schemes. | Council – 25 February 2016 | 876 | 500 |
| General Capital Contingency | This is capital provision which is set aside to cover urgent, unavoidable additional capital costs where alternative funding is unavailable. This is approximately 0.2% of the current four year capital plan. It should be noted that all capital projects should have contingencies within the individual project costs. | n/a | 689 | 689 |
| Sub-total | | | | 1,189 |